



**City of Ashland
Community Development Block Grant
Program Year 2020-2024 Consolidated Plan and 2020 Action Plan
Substantial Amendment #1**

The City of Ashland is a Community Development Block Grant (CDBG) recipient through the Department of Housing & Urban Development. The Program Year 2020-2024 Consolidated Plan and PY2020 Action Plan state the goals and objectives of the City and lists projects proposed for the community. Activities under this program will predominately benefit persons of low- to moderate- income as defined in 24 CFR Part 5.

The City of Ashland proposes to amend the Community Development Block Grant PY2020-2024 Consolidated Plan and PY2020 Action Plan (Substantial Amendment #1).

All CDBG funds must meet one of the three National Objectives as defined in Federal regulations at 24 CFR 570.483.

- Benefiting low-and moderate-income families;
- Preventing or eliminating slum or blight; or
- Meeting other community development needs having a particular urgency because of existing conditions pose a serious and immediate threat to the health or welfare of the community and other financial resources are not available to meet such needs.

Per the City's Citizen Participation Plan, the City is required to formally amend its approved Action Plan whenever a decision is made to propose a substantial change to the plan, either by:

- Carrying out an activity not previously described in the Action Plan;
- Canceling an activity previously described in the Action Plan
- Increasing or decreasing the amount to be expended on a particular activity from the amount stated in the Action Plan by more than 30 percent; or

- Substantially changing the purpose, scope, location, or beneficiary of an activity.

Summary of Citizen Participation 91.105, 91.115, 91.200(c), 91.300(c)

As required by 24 CFR 91.105, the City of Ashland has adopted a Citizen participation Plan. A copy of the plan is available for review on the City Website: www.ashlandky.gov

Consistent with CARES Act, this amendment waives any limit established on the issuance of funds to support public social services for any funds made available under the FY2020 Action Plan.

Additionally, the amendment adopts modified citizen participation procedures established by the CARES Act and additional HUD memos. In particular, the City will adopt a minimum 5-day comment period and the use of virtual hearings for PY2020 CDBG funds.

The City of Ashland was notified in November 2020 that the annual CDBG allocation was miscalculated by the Department of Housing & Urban Development. This miscalculation resulted in an incorrect allocation for PY20. This substantial amendment provides the correct PY20 funding of \$573,725.

Copies of the draft 2020-2024 Consolidated Plan and the 2020-2021 First-year Annual Action Plan hard copies were available for review for 30 days starting January 18, 2021 at: Community & Economic Development Department; Ashland Commission on Human Rights; Ashland Public Library; Ashland Transportation Center; and a public hearing at Ashland City Building. Electronic copies were available on the City of Ashland website: www.ashlandky.gov and emailed to the Boyd County Interagency Council.

Additional conversations included the need to eliminate slum and blight. The plan was altered and put out for 30-day public comment starting March 10, 2021: Copies of the draft 2020-2024 Consolidated Plan and the 2020-2021 first-year Annual Action Plan were available at: Community & Economic Development Department; Ashland Commission on Human Rights; Ashland Public Library; Ashland Transportation Center; and a public hearing at Ashland City Building. Electronic copies were available on the City of Ashland website: www.ashlandky.gov and emailed to the Boyd County Interagency Council.

The City of Ashland proposes to amend the Community Development Block Grant PY2020-2024 Consolidated Plan and PY2020 Action Plan through Substantial Amendment #1. The amendment was available for review for 11 days starting June 11, 2021 at: Community & Economic Development Department, 1700 Greenup Avenue; Ashland Commission on Human Rights; Ashland Transportation Center, 99 15th Street, and the City of Ashland website: www.ashlandky.gov. A hearing was conducted on June 21, 2021 at 3:30pm in the City Chambers located at 1700 Greenup Avenue, 3rd Floor.

All comments made during comment period or at hearing will be recorded in Appendix A.

On August 10, 2020, HUD released, "Notice of Program Rules, Waivers, and Alternative Requirements Under the CARES Act for Community Development Block Grant Program Coronavirus Response Grants, Fiscal Year 2019 and 2020 Community Development Block Grants, and Other Formula Programs". This notice provides for "program rules, statutory and regulatory waivers, and alternative requirements applicable to supplemental Community Development Block Grant (CDBG) funds are made available to prevent, prepare, and respond to coronavirus." The City of Ashland will utilize any and all flexibility rules, waivers and alternative requirements to allocate CDBG-CV and CDBG funds related to coronavirus pandemic projects and activities.

Citizen Participation Outreach

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/ attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (If applicable)
26	Website	Non-targeted/ broad community	See Exhibit A	See Exhibit A	N/A	www.ashlandky.gov
27	Internet Outreach	Non-targeted/ broad community	See Exhibit A	See Exhibit A	N/A	N/A
28	Newspaper Public Notice	Non-targeted/ broad community	See Exhibit A	See Exhibit A	N/A	N/A
29	Public Hearing	Non-targeted/ broad community	See Exhibit A	See Exhibit A	N/A	N/A
30	Commission Meeting Live Stream on MyTown TV	Non-targeted/ broad community	See Exhibit A	See Exhibit A	N/A	N/A
31	Commission Meeting Live Stream on MyTown TV	Non-targeted/ broad community	See Exhibit A	See Exhibit A	N/A	N/A

All comments will be attached in Exhibit A

The 2020-2024 Consolidated Plan and 2020 Action Plan Substantial Amendment proposes the following changes:

SP-10: Geographic Priorities 91.215(a)(1)

Sort Order	Goal Name	Category	Geographic Area	Needs Addressed
6	Adequate Public Services	Non-Housing Community Development	POLLARD MILLS NEIGHBORHOOD EAST CENTRAL NEIGHBORHOOD CITY CENTRAL NEIGHBORHOOD Scattered Sites	Ensure adequate and dependable public services
7	Clearance	Housing Community Development	POLLARD MILLS NEIGHBORHOOD EAST CENTRAL NEIGHBORHOOD CITY CENTRAL NEIGHBORHOOD Scattered Sites	Create suitable living environments
8	General Administration	Housing Community Development Non-Housing Community Development	POLLARD MILLS NEIGHBORHOOD EAST CENTRAL NEIGHBORHOOD CITY CENTRAL NEIGHBORHOOD Scattered Sites City wide	General Administration

Addition of Goal 6: Adequate Public Services, Goal 7: Clearance Activities, and Goal 8: General Administration

SP-25 Priority Needs 91,215(a) (2)

Provide Adequate and Dependable Services	<p>Elderly Moderate Victims of Domestic Violence Large Families Families with Children Persons with Developmental Disabilities Elderly Persons with Physical Disabilities Frail Elderly Persons with Mental Disabilities Low Persons with Alcohol or Other Addictions Extremely Low Persons with HIV/AIDS and their Families</p>	<p>CITY CENTRAL NEIGHBORHOOD-Local Target area POLLARD MILLS NEIGHBORHOOD-Local Target area City-wide-Other EAST CENTRAL NEIGHBORHOOD-Local Target area Scattered Sites-Local Target area</p>	High	Provide Valuable and Dependable Services
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Clearance	Low income neighborhoods or scattered site	<p>POLLARD MILLS NEIGHBORHOOD-Local Target area CITY CENTRAL NEIGHBORHOOD-Local Target area EAST CENTRAL NEIGHBORHOOD-Local Target area Scattered Sites</p>	High	Create suitable living environments
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<p>General Administration</p>	<p>Elderly Moderate Victims of Domestic Violence Large Families Families with Children Persons with Developmental Disabilities Elderly Persons with Physical Disabilities Frail Elderly Persons with Mental Disabilities Low Persons with Alcohol or Other Addictions Extremely Low Persons with HIV/AIDS and their Families</p>	<p>POLLARD MILLS NEIGHBORHOOD- Local Target area CITY CENTRAL NEIGHBORHOOD- Local Target area EAST CENTRAL NEIGHBORHOOD- Local Target area Scattered Sites</p>	<p>High</p>	<p>Create suitable living environments</p>
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Addition of Priority 6: Provide Adequate and Dependable Public Services, Priority 7: Clearance Activities, and Priority 8: General Administration.

Past CDBG allocations were only designated for low-and moderate-income families. While serving low-and moderate-income families is a priority, the City finds it necessary to allocate funds in the 2020-2024 Consolidated Plan and subsequent plans due to urgency and to eliminate slum and blight.

SP-35 Anticipated Resources 91.215(a)(4), 91.220(c) (1,2)

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Remainder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
CDBG	Federal	Admin & Planning; Fair Housing; Affordable Housing; Infrastructure Improvements; Public Services	\$573,725	0	\$998,816.34	\$1,572,541.34	2,295,180	Future funding is based on level funding for remainder of Consolidated Plan.

Anticipated Resources

Anticipated Resources was amended to correct the HUD misallocation of \$70, bringing the program year allocation to \$573,725. Carry over funds totaling \$1,572,541.34. COVID19 funds were removed from the table and moved to PY2019 Action Plan.

The action plan is based on true numbers based on current allocation and carry over funds. Budgeted amounts are based on beginning of Program Year starting July 1, 2020.

SP-45 Goals Summary 91.215(a)(4)

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
1	Public Facilities and Infrastructure Improvements	2020	2024	Non-Housing Community Development	POLLARD MILLS NEIGHBORHOOD EAST CENTRAL NEIGHBORHOOD CITY CENTRAL NEIGHBORHOOD	Ensure adequate and safe infrastructure	PY2020 CDBG: \$257,657.76 Prior PY Carry Over: \$928,652.19	Public Facility or Infrastructure Activities for Low/Moderate Income Housing Benefit: 3210 Households Assisted
2	Minimize or Prevent Homelessness	2020	2024	Homeless	POLLARD MILLS NEIGHBORHOOD EAST CENTRAL NEIGHBORHOOD CITY CENTRAL NEIGHBORHOOD Scattered Sites City-wide	Ensure adequate and dependable public facilities Homeless Services	PY2020 CDBG: \$50,000.00 Prior PY Carry Over: \$0	Homeless Person Overnight Shelter: 500 Persons Assisted Homelessness Prevention: Persons Assisted: 50 Domestic Violence Victims (presumed benefit)
3	Safe Adequate Affordable Housing	2020	2024	Affordable Housing Code Enforcement	City-wide	Support Affordable Housing	PY2020 CDBG: \$47,000 Prior PY Carry Over: \$20,314.36	Homeowner Housing Rehabilitated: 1 Emergency Assistance: 1 Household Housing Unit Code Enforcement/Foreclosed Property Care: 3210 Household Housing Unit

4	Ensure Adequate and Dependable Public Facilities	2020	2024	Homeless Non-Housing Community Development	POLLARD MILLS NEIGHBORHOOD EAST CENTRAL NEIGHBORHOOD CITY CENTRAL NEIGHBORHOOD Scattered Sites	Ensure adequate and dependable public facilities	PY2020 CDBG: \$49,067.24 Prior PY Carry Over: \$33,568.11	Senior Center:100 senior citizens (presumed benefit) Urgent Need:
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5	Expanding Economic Opportunities for Minority Businesses	2020	2024	Non-Housing Community Development	City-wide	Economic Opportunities for Minority Businesses	PY2020 CDBG: \$0	Minority Grants creating on positions for low- and moderate-income individuals. This goal will not be funding during this program year.
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6	Provide Adequate and Dependable Public Services	2020	2024	Non-Housing Community Development	POLLARD MILLS NEIGHBORHOOD EAST CENTRAL NEIGHBORHOOD CITY CENTRAL NEIGHBORHOOD Scattered Sites	Ensure adequate and dependable public services	PY2020 CDBG: \$100,000.00 Prior PY Carry Over: \$8,239.74	Ashland Child Development Center: 100 children from low- and moderate-families Resource & Referral: 1,500 families Food Availability: 500 individuals
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7	Eliminate Slum & Blight	2020	2024	Non-Housing Community Development	POLLARD MILLS NEIGHBORHOOD EAST CENTRAL NEIGHBORHOOD CITY CENTRAL NEIGHBORHOOD Scattered Sites	Eliminate Slum & Blight	PY CDBG Funding: \$0 Prior PY Carry Over: \$0	Elimination of Slum & Blight will not be funded in PY2020, but will allow for future programming to eliminate slum & blight.
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8	General Administration	2020	2024		POLLARD MILLS NEIGHBORHOOD EAST CENTRAL NEIGHBORHOOD CITY CENTRAL NEIGHBORHOOD Scattered Sites	General Administration	PY CDBG Funding: \$70,000.00 Prior Carry Over Funding: \$10,000	General administration
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Addition of Goal 6: Provide Adequate and Dependable Public Services and Goal 7: Clearance Activities: remove slum and blighting conditions through demolition of vacant, dilapidated structures. COVID19 funds were removed from the table and moved to PY2019 Action Plan.

Goal Descriptions

6	Goal Name	Provide Adequate and Dependable Public Services
	Goal Description	Provide various service activities to improve the quality of life for low-and moderate-income families. These activities may include: neighborhood watch, child care, food programs, hygiene/medical programs, educational, etc.

7	Goal Name	Clearance
	Goal Description	Remove slum and blighting conditions through demolition of vacant, abandoned and dilapidated structures

8	Goal Name	General Administration
	Goal Description	Payment of reasonable program administrative costs related to the planning and execution of community development activities (management, coordination, monitoring, and evaluation).

AP-15 Anticipated Resources 91.220 (c) (1,2)

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Remainder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
CDBG	Federal	Admin & Planning; Fair Housing; Affordable Housing; Infrastructure Improvements; Public Services	\$573,725	0	\$998,816.34	\$1,572,541.34	2,295,180	Expected amount remainder of Consolidated Plan assumes level funding for future years

Anticipated Resources was amended to correct the HUD misallocation of \$70, bringing the program year allocation to \$573,725. Carry over funds totaling \$1,572,541.34. COVID19 funds were removed from the table and moved to PY2019 Action Plan.

The action plan is based on true numbers based on current allocation and carry over funds. Budgeted amounts are based on beginning of Program Year starting July 1, 2020.

AP20: Annual Goals & Objectives

Goals Summary Information

6	Provide Adequate and Dependable Public Services	2020	2021	Non-Housing Community Development	POLLARD MILLS NEIGHBORHOOD EAST CENTRAL NEIGHBORHOOD CITY CENTRAL NEIGHBORHOOD Scattered Sites	Ensure adequate and dependable public services	PY2020 CDBG: \$100,000.00 Prior PY Carry Over: \$8,239.74	Resource & Referral(LMI): 1,500 families Food Availability(LMI): 500 individuals
7	Eliminate Blight & Slum	2020	2021	Non-Housing Community Development	POLLARD MILLS NEIGHBORHOOD EAST CENTRAL NEIGHBORHOOD CITY CENTRAL NEIGHBORHOOD Scattered Sites	Eliminate Slum & Blight	PY2020 CDBG: \$0	Not funded PY2020

8	General Administration	2020	2021	Non-Housing Community Development	POLLARD MILLS NEIGHBORHOOD EAST CENTRAL NEIGHBORHOOD CITY CENTRAL NEIGHBORHOOD Scattered Sites	General Administration	PYCDBG Funding: \$70,000.00 Prior Carry Over Funding: \$8,041.94	General Administration
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Addition of Goal 6: Provide Adequate and Dependable Public Services and Goal 7: Clearance Activities: remove slum and blighting conditions through demolition of vacant, dilapidated structures.

Removed COVID19 funds from the table and moved to PY2019 Action Plan.

Goal Descriptions

6	Goal Name	Provide Adequate and Dependable Public Services
	Goal Description	Provide various service activities to improve the quality of life for low- and moderate-income families. These activities may include: neighborhood watch, child care, food programs, hygiene/medical programs, educational, etc. Provide various service activities having a particular urgency because existing conditions such as the COVID19 pandemic. These activities may include: neighborhood watch, child care, food programs, hygiene/medical programs, educational, etc.

7	Goal Name	Clearance
	Goal Description	Remove and eliminate slum and blighting conditions through demolition of vacant, abandoned, dilapidated structures

8	Goal Name	General Administration
	Goal Description	Payment of reasonable program administrative costs related to the planning and execution of community development activities (management, coordination, monitoring, and evaluation).

AP35: Projects 91.220(d)

During the Program Year 2020, the City of Ashland will allocate Community Development Block Grant Funds to projects that improve existing housing for low-and moderate- income (LMI) families through rehabilitation and energy efficiency improvements, infrastructure improvements, and services to improve the lives of Ashland residents. Funds will be allocated for case management and support services to households who are homeless or at risk of being homeless.

Additional Activities may be executed based on urgent need or to eliminate slum & blight.

#	Project Name
1	General Administration
2	Code Enforcement
3	Project Administration
4	Ashland Child Development Center
5	Ashland Community Kitchen
6	Ashland Senior Center
7	CAReS
8	Hillcrest Bruce Mission
9	Safe Harbor
10	Shelter of Hope
11	Public Facilities/Infrastructure Improvements
12	Emergency/Energy Efficient Rehabilitation
13	Homeowner Rehabilitation
14	Shelter of Hope Flooring
15	DeBord Terrace Infrastructure
16	City of Ashland Public Service Projects CV
17	Salvation Army
18	Ashland Independent Child Care CV

COVID19 funds were removed from the table and moved to PY2019 Action Plan.

Service agency allocations have increased above the 15% threshold allowing for prevention, preparation and response to COVID19. Funds will allow for reimbursement for COVID related items and financially assist agencies whom private donations have decreased significantly.

AP38: Project Summary Information

1	Project Name	General Administration
	Target Area	POLLARD MILLS NEIGHBORHOOD EAST CENTRAL NEIGHBORHOOD CITY CENTRAL NEIGHBORHOOD Scattered Sites City-wide
	Goals Supported	Public Facilities and Infrastructure Improvements Minimize or Prevent Homelessness Safe Adequate Affordable Housing Ensure Adequate and dependable public facilities Economic Opportunities for Minority Businesses
	Needs Addressed	Ensure adequate and safe infrastructure Homeless services
	Funding	PY2020 Funding: \$70,000; PY2019 \$8,041.94

Add General Administration as Priority, Goal, and Project. No change in CDBG funding. COVID19 funds were removed from the table and moved to PY2019 Action Plan.

11	Project Name	Public Facilities/Infrastructure Improvements
	Target Area	POLLARD MILLS NEIGHBORHOOD
	Goals Supported	Public Facilities and Infrastructure Improvements
	Needs Addressed	Ensure Adequate and safe infrastructure
	Funding	PY2020 Funding: \$257,657.76 \$257,727.76 Carry Over Funding: PY2017: \$87,311, PY2018: \$186,667; PY2019: \$279,671.91
	Description	Carry over project: funds to be utilized for infrastructure improvements including the reconstruction or installation of storm sewer drains, curbs, gutters, resurfacing of streets, and retaining wall.

Reduced infrastructure by \$70 correction HUD misallocation.

16	Project Name	City of Ashland Service Projects
	Target Area	City Wide
	Goals Supported	Prevent Homelessness Ensure adequate and dependable public facilities Adequate Public Services
	Needs Addressed	Prevent Homelessness Ensure adequate and dependable public facilities Adequate Public Services
	Funding	CDBG CV: \$271,149

COVID19 funds were removed from the table and moved to PY2019 Action Plan.

18	Project Name	Ashland Independent Child Care
	Target Area	City Wide
	Goals Supported	Minimize or Prevent Homelessness Ensure Adequate and dependable public facilities Provide adequate public services
	Needs Addressed	Ensure adequate and dependable public facilities Homeless Services Adequate Public Services
	Funding	COVID CDBG Funds: \$10,000

COVID19 projects and funds were removed from the table and moved to PY2019 Action Plan.

The City of Ashland delegates programmatic responsibilities for administration of the CDBG program to the Department of Community and Economic Development Department.

Consolidated Plan and Action Plan Public Contact Information

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